

AMENDED IN SENATE APRIL 14, 2008

AMENDED IN SENATE MARCH 25, 2008

SENATE BILL

No. 1585

Introduced by Senator Padilla

February 22, 2008

An act to add and repeal ~~Section 66723~~ *Article 3 (commencing with Section 66745) of Division 5 of Title 3* of the Education Code, relating to California Community Colleges.

LEGISLATIVE COUNSEL'S DIGEST

SB 1585, as amended, Padilla. California Community Colleges: transfer students.

Existing law establishes the 3 segments of public postsecondary education in this state. These segments include the California State University, the campuses of which are administered by the Trustees of the California State University, the University of California, which is administered by the Regents of the University of California, and the California Community Colleges, which ~~is~~ *are* administered by the Board of Governors of the California Community Colleges. Existing law, known as the Donahoe Higher Education Act, requires the regents, the trustees, and the board of governors to have as a fundamental policy the maintenance of a healthy and expanded program to increase *the number of* transfer students from community colleges.

This bill would make various legislative findings and declarations related to public higher education at the California Community Colleges. The bill would express the intent of the Legislature to direct the California Community Colleges to redefine ~~its~~ *their* priorities and goals, seek every possible way to make the most efficient use of the resources

provided by the state, and to increase the number of students that transfer to 4-year institutions.

~~The bill would, commencing with the 2009–10 academic year, require each community college district to increase the number of students that transfer to a baccalaureate degree-granting institution by 5% from the previous academic year, thereby imposing a state-mandated local program. The bill would require the California State University, and request the University of California, to assess strategic plans and initiatives that address its transfer function and coordinate and lend support to the community colleges to achieve stated transfer increase goals. These provisions would remain in effect only until the state adopts an accountability framework and production goals for the higher education system require the Chancellor of the California Community Colleges to establish a 5-year Improve Transfer Success Pilot Program, containing specified elements, to increase the number of transfer-declared students who begin in basic skills courses that are one or 2 levels below transferable coursework and successfully progress to transferable coursework leading to their successful transfer to a 4-year university. The Trustees of the California State University would be required to establish a formal university outreach program to support the pilot program containing specified elements. The bill would request the Regents of the University of California to establish a formal university outreach program in support of the pilot program. The Chancellor of the California Community Colleges would be required to submit to the Legislature an annual report on the results of the pilot program.~~

The bill would repeal the above provisions on January 1, 2014.

~~The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.~~

~~This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to these statutory provisions.~~

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: ~~yes~~*no*.

The people of the State of California do enact as follows:

1 SECTION 1. The Legislature finds and declares all of the
2 following:

3 (a) In order for California to keep up with economic demand
4 over the next 20 years, California will have to produce a steady
5 increase in the amount of college-educated workers.

6 (b) California faces a looming economic crisis as a result of
7 workforce shortages due to the impending retirement of a
8 generation of baby boomers, shifts in the state's economy, and
9 demographic trends.

10 (c) The United States Bureau of Labor Statistics estimates that
11 43 percent of the United States labor force will be eligible to retire
12 between 2004 and 2012.

13 (d) The Public Policy Institute of California, in its report,
14 "California 2025: Taking on the Future," found all of the following:

15 (1) Over the next 20 years, employment will grow by 30 to 40
16 percent.

17 (2) There will be a continued decline in the share of
18 manufacturing employment and a steady rise in the share employed
19 in services, particularly in the areas of health, business, educational
20 services, professional entertainment, and recreation.

21 (3) Demand for workers with a high school education or less
22 will fall and demand for those with associate, bachelor, and
23 advanced degrees will rise.

24 (4) Students of color will make up an increasing share of the
25 workforce and they are a group that now has lower levels of
26 education.

27 (e) Most Californians who access public postsecondary
28 education do so at California Community Colleges. The Institute
29 for Higher Education Leadership and Policy found that:

30 (1) Seventy-three percent of undergraduate students in California
31 attend a community college.

32 (2) Ten percent of the students who intend to get a two-year
33 degree actually achieve this goal.

34 (3) Twenty-five percent of the students who intend to transfer
35 to a four-year institution actually achieve this goal.

36 (f) *Many of the California's community college students face*
37 *tremendous education gaps and personal hurdles that affect their*
38 *ability to transfer to a four-year college or university. This problem*

1 *is particularly true for the 70 percent of incoming students who*
2 *begin their community college career in basic skills courses.*

3 *These students need quality academic support, access to student*
4 *success services, and opportunities to understand the four-year*
5 *university experience and transfer requirements while they are*
6 *preparing to transfer to a university.*

7 SEC. 2. (a) It is the intent of the Legislature to direct the
8 California Community Colleges to redefine its priorities and goals,
9 seek every possible way to make the most efficient use of the
10 resources provided by the state, and to increase the number of
11 students that transfer to four-year institutions.

12 (b) It is further the intent of the Legislature to establish an
13 *Improve Transfer Success Pilot Program to do all of the following:*

14 (1) *Increase the number of community college students who*
15 *move from basic skills to transfer level coursework and ultimately*
16 *succeed in transferring to a four-year institution.*

17 (2) *Develop a new partnership that advances the best of what*
18 *the campuses of the community colleges, the California State*
19 *University, and the University of California can do to help students*
20 *successfully transfer to a four-year university.*

21 (3) *Provide formalized, in-person, and regular community*
22 *college counseling to basic skills students who identify transferring*
23 *to a four-year institution as their goal.*

24 (4) *Provide consistent and direct interaction with the counselors*
25 *of the California State University system and the University of*
26 *California, as well as field trips to university campuses.*

27 (5) *Expand the California Community Colleges' capacity to*
28 *monitor the progress of these students toward reaching their goals.*

29 (6) *Increase the number of transfer-declared students who begin*
30 *in basic skills courses that are one or two levels below transferable*
31 *coursework and successfully progress to transferable coursework*
32 *leading to their successful transfer to a four-year university.*

33 SEC. 3. Article 3 (commencing with Section 66745) is added
34 to Chapter 9.2 of Division 5 of Title 3 of the Education Code, to
35 read:

36
37 *Article 3. Improve Transfer Success Pilot Program*
38

39 66745. (a) *The Chancellor of the California Community*
40 *Colleges shall establish a five-year Improve Transfer Success Pilot*

1 *Program and may identify ten community colleges that reflect the*
2 *state's geographic and student diversity to participate in the pilot*
3 *program.*

4 *(b) A community college chosen to participate in the pilot*
5 *program shall satisfy all of the following:*

6 *(1) Be willing to participate in the pilot program.*

7 *(2) Have a full-time transfer center director.*

8 *(3) Have an existing transfer infrastructure in place to*
9 *coordinate the participation of the college, the four-year public*
10 *institutions, and the students.*

11 *(4) Commit to identifying and regularly communicating with*
12 *students who meet the participation criteria set forth in Section*
13 *66745.1.*

14 *(5) Be capable of providing regular in-person counseling and*
15 *transfer information to participating students.*

16 *(c) The participation of a community college in the pilot*
17 *program is voluntary.*

18 *66745.1. A student participating in the pilot program shall*
19 *satisfy all of the following criteria:*

20 *(a) Have been provided the opportunity and declared transfer*
21 *to a four-year institution as his or her educational goal.*

22 *(b) Be enrolled in courses that are no more than two levels*
23 *below transferable coursework.*

24 *(c) Maintain a unit load equivalent to at least six semester units.*

25 *(d) Complete a student educational plan during the first semester*
26 *or quarter, as applicable, of his or her participation in the pilot*
27 *program.*

28 *(e) Be willing and agree to meet with a community college*
29 *counselor and with a representative from a campus of the*
30 *California State University or University of California, or a private*
31 *independent four-year institution at least once per semester or*
32 *quarter, as applicable.*

33 *66745.2. (a) The community college participating in the pilot*
34 *program shall do all of the following:*

35 *(1) Coordinate with academic departments offering basic skills*
36 *coursework.*

37 *(2) Arrange for classroom presentations about the pilot*
38 *program.*

39 *(3) Communicate specialized information about the transfer*
40 *process and support services.*

1 (4) *Ensure availability of counseling services and provide*
2 *assistance in developing long-term education plans.*

3 (5) *Facilitate contact with representatives from four-year*
4 *institutions.*

5 (6) *Provide priority enrollment to students to meet the student*
6 *cohort criteria.*

7 (7) *Coordinate with four-year institutions for the purposes of*
8 *field trips to their campuses.*

9 (b) *The Trustees of the California State University shall establish*
10 *a formal university outreach program to do all of the following:*

11 (1) *Maintain a consistent, formalized, in-person presence at all*
12 *participating community colleges.*

13 (2) *Be available to meet with participating students at least*
14 *once per semester or quarter, as applicable, on the campus of the*
15 *participating community college.*

16 (3) *Provide participating students with site visit opportunities*
17 *at least once a year to California State University campuses.*

18 (c) *The Regents of the University of California are requested*
19 *to establish a formal university outreach program as specified in*
20 *subdivision (b).*

21 66745.3. *The participating community college shall monitor*
22 *the participating students' patterns of course enrollment and their*
23 *academic progress.*

24 66745.4. (a) *Except as provided for in subdivision (b), on or*
25 *before January 1, 2010, and annually thereafter, the Chancellor*
26 *of the California Community Colleges shall submit to the*
27 *Legislature a report on the results of the pilot program for the*
28 *prior calendar year.*

29 (b) *On or before December 31, 2013, the Chancellor of the*
30 *California Community Colleges shall submit to the Legislature*
31 *the report on the results of the pilot program for the calendar year*
32 *2013.*

33 66745.5. *This article shall remain in effect only until January*
34 *1, 2014, and as of that date is repealed, unless a later enacted*
35 *statute, that is enacted before January 1, 2014, deletes or extends*
36 *that date.*

37 ~~SEC. 3.—Section 66723 is added to the Education Code, to read:~~

38 ~~66723. (a) Commencing with the 2009–10 academic year,~~
39 ~~each community college district shall increase the number of~~

1 students that transfer to a baccalaureate degree-granting institution
2 by 5 percent from the previous academic year.

3 ~~(b) The Board of Governors of the California Community~~
4 ~~Colleges shall assist districts in complying with subdivision (a)~~
5 ~~and in cooperating with the California State University and the~~
6 ~~University of California.~~

7 ~~(c) The California State University shall, and the University of~~
8 ~~California is requested to, do all of the following:~~

9 ~~(1) Assess all strategic plans and initiatives within its jurisdiction~~
10 ~~that address the transfer function and report to the Legislature~~
11 ~~within three months of the assessment.~~

12 ~~(2) Coordinate with and lend support to the California~~
13 ~~Community Colleges to achieve the transfer increase goals~~
14 ~~specified in subdivision (a)~~

15 ~~(d) The California Community Colleges shall implement the~~
16 ~~requirements of this section in a budget-neutral manner.~~

17 ~~SEC. 4. If the Commission on State Mandates determines that~~
18 ~~this act contains costs mandated by the state, reimbursement to~~
19 ~~local agencies and school districts for those costs shall be made~~
20 ~~pursuant to Part 7 (commencing with Section 17500) of Division~~
21 ~~4 of Title 2 of the Government Code.~~